1	Virginia Racing Commission	
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3	COLONIAL DOWNS	
4	Ballroom, 4th Floor	
5	10515 COLONIAL DOWNS PARKWAY	
6	NEW KENT, VA 23124	
7		
8	June 6, 2023 at 11:00 a.m.	
9		
10		
11		
12	Commission Members:	
13	Stephanie B. Nixon, Chair	
14	Marsha K. Hudgins, Vice Chair Stuart Siegel John F. Tannar, Jr	
15	John F. Tanner, Jr. Bette Brand	
16	Commission Staff:	
17	David S. Lermond, Jr., Executive Secretary Kimberly C. Mackey, Director of Operations	
18	Ada K. Caruthers, DVM, Equine Medical Director Rhonda Davis, Director of Pari-Mutuels and	
19	Licensing Yolanda Lopez Macias, Commission Veterinarian	
20	Rebecca Gibbs, Pari-Mutuel Wagering and Licensing Coordinator	
21	Thomas Cade, Licensing and Pari-Mutuel Wagering Assistant	
22	Mary Gay, Licensing and Pari-Mutuel Wagering Assistant	
23	ASSIStant	
24	Attorney General's Office:	
25	Elizabeth B. Myers, Esquire	
	Capitol Reporting, LLC (804) 788-4917	

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1 CHAIR NIXON: Good morning. If everybody 2 could take a seat, I'd like to get started. I'd like to go ahead and call the meeting to order. 3 4 First is the approval of the March 7, 2023 meeting 5 minutes. Did everyone have a chance to review them? 6 7 COMMISSIONER SIEGEL: I move approval. 8 CHAIR NIXON: Commissioner Siegel moves. 9 Second? 10 COMMISSIONER TANNER: Second. CHAIR NIXON: Commissioner Tanner seconds. 11 12 All those in favor? 13 NOTE: Commission votes aye. 14 CHAIR NIXON: All those opposed? 15 NOTE: There was no response. 16 CHAIR NIXON: Thank you. Next up is the 17 public comment period. Is there anyone in the 18 public that would like to get up and speak? There 19 are two microphones; one here and one over here. 20 If you would come up to the microphone so we can 21 hear you. No one? Okay. 22 All right. Moving on to our new business is 23 the request for the approval of license for a 24 satellite wagering facility and to conduct 25 pari-mutuel wagering on historical horse racing at Capitol Reporting, LLC (804) 788-4917

1 Rosie's Emporia for 2023, submitted by Colonial 2 Downs Group, LLC, and I believe Mr. Jack Sours is 3 going to present this item for us. 4 MR. SOURS: Hello. Good morning. 5 CHAIR NIXON: Good morning. MR. SOURS: Thank you, Commissioner. 6 Τ 7 appreciate the opportunity to talk about the 8 Rosie's Emporia, so that's our newest property that 9 we're rolling out here, the franchise. So that will be our seventh facility in the state. 10 It will be 150 historical horse racing machines. 11 12 It will have, obviously, a live OTB and an 13 R' Burger diner and it will have an entertainment 14 stage around the bar. 15 So it is our first green field, so that's 16 exciting. It's the first one we've done in an open 17 lot from the ground up, so that's a very exciting 18 development for us. 19 It is scheduled to open in September, so 20 September we'll be opening. We are hiring the management staff now. 21 22 In fact, Jeremy Calahan, back there in the 23 back row, is our general manager for the facility, so we have him hired. We've hired a couple key 24 25 managers already and will start hiring in earnest Capitol Reporting, LLC (804) 788-4917

in August for the September opening. We'll start advertising positions in July.

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The facility itself is, the structure is up, putting in drywall, putting in mechanical and electrical equipment now, so it's coming along nicely. It's on schedule and very exciting to see it opening.

It's going to be a great facility for us. It'll be right off the interstate, very visible, so it will catch a lot of traffic coming and going to North Carolina. So a really good, strong location for us, so we're very excited to get it going. Happy to answer any questions.

CHAIR NIXON: Thank you. Commissioners, do you have any questions for Mr. Sours?

COMMISSIONER SIEGEL: How many HHR machines are there? You might have said. I'm sorry.

MR. SOURS: Sure. It's 150.

COMMISSIONER SIEGEL: Thank you.

COMMISSIONER BRAND: I have a question. Could you tell me are you all conducting any kind of surveys or anything around for other localities or locations? I guess I'm not calling it correctly, but finding out what the location, the next location would be? I don't need specifics, but I'm

just wondering have you already been conducting surveys in those communities? MR. SOURS: Yes. Absolutely. We've been looking at several communities within the Commonwealth and we do have a couple that we're focused in on. I probably shouldn't talk about it publicly because it hasn't been announced yet. COMMISSIONER BRAND: I understand. MR. SOURS: We are very, very close to -- we

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have been doing surveys, to answer your question. We have been doing surveys throughout the Commonwealth.

COMMISSIONER SIEGEL: What's the update on Dumfries?

MR. SOURS: Good question. Dumfries is looking like probably spring of '24. There's been some significant construction challenges up there associated with landfills, so it's looking like the spring of '24.

COMMISSIONER SIEGEL: Thank you.

COMMISSIONER BRAND: Back to my original question, too. Are you getting input from maybe horsemen in the community when you conduct these surveys or anyone that has a good sense of what those communities, what's important to them so that

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1 the questions are arranged or written in a way that 2 would be helpful for those communities? 3 MR. SOURS: Yes. The survey process is very scientific, as you can imagine. 4 5 COMMISSIONER BRAND: Riaht. MR. SOURS: So we do have boots on the ground. 6 7 we have a team that goes in and talks to the 8 community to understand what's important to the 9 community. There's a lot of communication, a lot of dialogue with the community when we go in. 10 Certainly talking to the elected officials, 11 the businesses in the community. So trying to get 12 13 by on the front end. It's very, very important 14 that the community supports the project. 15 COMMISSIONER BRAND: Thank you. 16 CHAIR NIXON: Any other questions, 17 Commissioners? Thank you very much. I appreciate 18 it. 19 MR. SOURS: You're welcome. Thank you. 20 CHAIR NIXON: I want to turn it over to Dave 21 Lermond. I believe you're going to present this 22 for approval. 23 Thank you, Madam Chair. MR. LERMOND: The staff report is behind Tab Two of your notebooks. 24 On May 27<sup>th</sup>, the following license application for 25 Capitol Reporting, LLC (804) 788-4917

a satellite wagering facility to conduct pari-mutuel wagering on historical horse racing at Rosie's Emporia was submitted by Colonial Downs Group, LLC.

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Pursuant to §59.1-364, the residents of the City of Emporia gave their approval by referendum for pari-mutuel wagering to be conducted in their locality on November 2<sup>nd</sup>, 2021.

The application submitted by Colonial Downs Group is thorough, well organized and contains all of the required information in accordance with Chapters 40 and 47 of the Virginia Racing Commission's regulations.

The facility will have a total capacity of 937 and measure 16,925 in total square feet. As we've already said, the Rosie's will offer 150 historical horse racing terminals throughout the facility.

In addition, there will also be a separate simulcast area with two teller stations along with six self-service betting terminals.

The regulations for a satellite wagering facility require description of the facility to include mutuel teller stations, self-service wagering terminals and cash security areas and ATMs.

The CDG has not yet decided on the exact location of the self-service terminals, but other than that, everything is clear on the diagram that was included in the application and they're going to let us know as soon as possible once they decide where they're going to put those six self-serve terminals, but according to the diagram there's plenty of room. They have to decide which wall they're going to go on, I guess.

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In addition to that, we always require a diagram showing locations of the surveillance cameras. That's not something that has to be done, but we always do it and according to the diagram we received, there will be 150 cameras on the inside with ten cameras on the outside of the building to give good coverage of the parking lot and everything outside.

This diagram was reviewed by Mr. Rudisill and we will verify the locations as the construction progresses. We can't tell now, but it's one of the things we'll do as construction goes on.

Based on the projection in the application for contributions to the Breeders' Fund, the facility is projecting a yearly simulcast handle of approximately six million and the yearly projection

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for HHR handle is approximately 373 million. That's based on the amount of state tax that would be received. The safety and security plan is included in the application and has been reviewed by Mr. Rudisill.

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Item Number 44 of the plan reflects that 29 standard operating procedures and internal controls have been submitted to the VR Commission staff previously in conjunction with other applications.

Should there be any deviations from the standard operating procedures and internal controls specific to the Emporia location, they will be submitted no later than 30 days prior to opening so they can be reviewed as well.

One of the nice things is that the standard operating procedures and internal controls are pretty much all the same at every Rosie's facility, which is good for consistency.

Throughout the construction process, Mr. Rudisill, Rhonda Davis and I will periodically go in and check on the progress and see how things are going.

Then finally, we will do one final inspection before the opening just to make sure everything is the way it should be and they have complied with

everything in the application.

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Based on the contents of the application and operations of existing Rosie's locations, staff would recommend approval of this application with two conditions.

Before I seek the motion, I just wanted to see if any of my Commissioners had any questions based on what I have discussed. Ms. Brand.

COMMISSIONER BRAND: I do have one question. The bottom of Page Three of your report under Security, you did say that Mr. Rudisill has conducted his review of the plan, but there were some areas that needed to be more detailed. Have you received that detail or should that be part of the motion?

MR. LERMOND: Commissioner Brand, that refers -- maybe I should have taken that out. That pretty much referred to when they first started with the first Rosie's. We noticed that the security plan was good, but it was missing the 29 standard operating procedures. So for the future, I'll take that out.

COMMISSIONER BRAND: So that statement was made when they first started talking about Emporia Rosie's or the original Rosie's?

MR. LERMOND: No. The very first Rosie's. COMMISSIONER BRAND: So is this just replicated each time then?

MR. LERMOND: It's kind of like a shell. I'm sorry I missed that.

COMMISSIONER BRAND: I'd like to request that when we have these reports done like this, that it be specific to that particular entity so that I can get up to speed because I'm so new on the board. I appreciate that.

MR. LERMOND: We'll do.

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CHAIR NIXON: Any other questions for Mr. Lermond?

MR. LERMOND: Hearing no other questions, I would like to seek a motion to approve the licenses for the satellite wagering facility and also to conduct pari-mutuel wagering on historical horse racing at Rosie's Emporia with the following conditions.

The satellite wagering facility and the pari-mutuel wagering on historical horse racing shall be operated in accordance with all representations, plans and specifications as submitted in the application and as described at VRC's June 6<sup>th</sup> 2023 meeting and the licensees shall

1 not deviate materially from these representations, 2 plans and specifications without prior consent of the Commission or of its Executive Secretary. 3 4 Secondly, the satellite wagering facility and 5 pari-mutuel wagering on historical horse racing shall be operating in accordance with all 6 applicable state and federal statutes and 7 8 regulations, the regulations of the Commission 9 and all local ordinances. 10 VICE CHAIR HUDGINS: So moved. 11 CHAIR NIXON: Vice Chair Hudgins seconds. IS 12 there a second? 13 COMMISSIONER BRAND: Second. CHAIR NIXON: Commissioner Brand seconds. 14 A11 15 those in favor? 16 NOTE: Commission votes aye. 17 CHAIR NIXON: All those opposed? 18 NOTE: There was no response. 19 CHAIR NIXON: Thank you. Next on the agenda 20 is the request for the approval of the 2023 racing 21 officials for Colonial Downs, and I believe 22 Mr. Frank Hopf is going to present that. Yes. 23 MR. HOPF: Good morning, everybody. I was 24 just going to run through --Frank is the one that sent the 25 MR. LERMOND: Capitol Reporting, LLC (804) 788-4917

1 letter, but I can make the comment. 2 CHAIR NIXON: Okay. Sorry. 3 It's okay. MR. HOPF: 4 CHAIR NIXON: Sorry about that. 5 MR. LERMOND: You're okay, Frank. I'm okay? 6 MR. HOPF: 7 MR. LERMOND: Yeah. Mr. Hopf's letter was received on May 26<sup>th</sup>. In accordance with our 8 9 regulations, we have to approve the racing officials for each live meet and also the stewards. 10 The list in front of you looks very similar to the 11 12 list the last couple of years. There are a few 13 exceptions that I'd like to just outline. As far as the stewards go, we've got Jack 14 15 Hauck, Jr., coming back as our senior Commonwealth 16 steward and I probably sound like a broken record, 17 but I think I say every year how lucky we are to 18 have Jack because he's so well respected and 19 knowledgeable in the horse industry. 20 Patrick Bovenzi has been with us for three 21 Patrick is a steward at Tampa Bay Downs, vears. 22 which is very good because a lot of people with 23 horses and a lot of people in the racing office all 24 come up from Tampa Bay, so he has a good 25 relationship with all those folks.

Our newest addition -- well, I should say Tad Zimmerman will still be our steward for steeplechase racing when available, but when the race days went to Thursday, Friday, Saturday, he said it was either work as a steward or get divorced because his wife wanted him home more.

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So fortunately, there's a young lady, and I say young compared to me because I'm old, Whitney Verbal, who we've decided to hire as our third steward.

She's recommended by Jack Houghton very highly. She has experience. She worked for four years with the Oklahoma Racing Commission and she basically worked on their breed registry. Five year after that, she's been at Maryland Jockey Club as a racing official, a placing judge, and last year, she worked at Colonial Downs racetrack as the placing judge and also the program coordinator.

She has completed the stewards' education. She is fully accredited and I'm excited about it because when I went to steward school and came out, it's very hard to find a job as a steward because it's mostly elderly men that have the position generally and it's great for us to give her a chance to do this.

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It's nice to get some young blood and she will really benefit from working with Jack Houghton. So she's just over the moon and we're very happy to have her. I think she will go very well as the third steward.

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Back to the other racing officials, the biggest change is that Allison DeLuca isn't going to come back as Racing Secretary. Allison had been with us a few years and not sure exactly, but she just decided she was not going to come up this year.

Luckily, Stan Shina, I think that's how you say it, will be the Racing Secretary. Stan was the assistant here. He also works as assistant at Tampa Bay. I've heard nothing but good things about him from various people in the industry, so I think that will be fine.

Al Fox is going to move up as Assistant Racing Secretary. I've known Al since 28 years ago at Delaware Park. He's very sound and very good.

As far as the rest of them, they're pretty much the same as last year. Most of these people work at Tampa Bay, as I said, so there's good continuity in between everyone in the racing office.

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1 Unless you have any questions about anyone 2 specific, I would recommend approval of the racing officials for the 2023 racing season at Colonial 3 4 Downs. 5 CHAIR NIXON: Commissioners have any questions? Do I hear a motion? 6 7 COMMISSIONER SIEGEL: So moved. 8 CHAIR NIXON: Commissioner Siegel moves. IS 9 there a second? 10 COMMISSIONER TANNER: Second. 11 CHAIR NIXON: Commissioner Tanner, second. 12 All those in favor? 13 NOTE: Commission votes aye. 14 All those opposed? CHAIR NIXON: 15 NOTE: There was no response. 16 CHAIR NIXON: Thank you, Dave. 17 MR. LERMOND: Thank you. 18 Next is the request for approval CHAIR NIXON: 19 of a joint request from the Colonial Downs Group 20 and the HBPA for lower retainage percentage on the 21 Pick-5 and Pick-6 pools on live racing conducted at 22 Colonial Downs for 2023, and I believe Mr. Lermond 23 is going to present this as well. 24 MR. LERMOND: Thank you, Madam Chair. The 25 code of Virginia allows for a lower take out rate Capitol Reporting, LLC (804) 788-4917

to be applied if it's requested by the racetrack and the majority horsemens group.

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Normally, 18% comes out of Win, Place, Show wagers and 22% comes out of others. So both of these wagers fall into the 22% category and basically the way it works is, I'll start with the Pick-5. The 12% is divided by the 22, which is normal, and that gets you about .55. So you multiply that by the horsemens share, which is 9%.

It also says that the Breeders' Fund should be reduced, but every time we've had this request, the horsemen and the track have agreed that they didn't want the Breeders' Fund to take the haircut, so the Breeders' Fund will continue to get its 1% and the horsemen will get 4.95 of the Pick-5s.

Pick-6, they're looking at a 15% take out wager. So you take the 15, divide it by the 22 and that's about .68. Multiply that by the horsemens share of 9% and the horsemen would get 6.12.

I personally like this. I think it's good promotion-wise. The old school people say, well, you have a big multi-win wager like that, it kind of ties the money up.

I think the best part about this is if somebody wants to bet a Pick-5 or a Pick-6, they're

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going to handicap all five or six of those races. They're not just going to bet on Pick-5 or -6. They're going to bet on horses that they've seen as they've handicapped all those races.

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I think it's a huge benefit. It's great for the out-of-state betters, especially the big betters who tend to gravitate towards these things and I think if you had the 22% take out, you wouldn't get nearly the attention or the play that you would get by reducing Pick-5 to 12 and the Pick-6 to 15. That's a little complicated, but I would be happy to answer any questions.

CHAIR NIXON: Commissioners have any questions?

COMMISSIONER BRAND: I do. I have a question, but not, it shouldn't be complicated. Could you just repeat the beginning that it has to be, I guess the statute said it has to be agreed upon by the track and the majority of the horsemen; is that what I heard?

MR. LERMOND: That is correct. That's why there are two letters; one from the track and one from Mr. Petramalo.

> COMMISSIONER BRAND: Okay. Thank you. MR. LERMOND: You're welcome.

1 CHAIR NIXON: Any other questions? Okay. 2 Moving forward, I believe we ask for a motion. 3 COMMISSIONER TANNER: So moved. CHAIR NIXON: Commissioner Tanner moves. 4 5 Second? 6 VICE CHAIR HUDGINS: Second. 7 CHAIR NIXON: Commissioner Hudgins seconds. 8 All those in favor? 9 NOTE: The Commission votes aye. CHAIR NIXON: All those opposed? 10 11 NOTE: There is no response. 12 Thank you. Okay. Next, we have CHAIR NIXON: 13 the request for the approval of the Benevolence 14 Budget submitted by the HBPA for the 2023 season 15 and I believe Frank Petramalo will present this 16 item and answer questions. 17 MR. PETRAMALO: Thank you, Madam Chair. 18 Our proposed budget kind of mirrors last year's 19 budget in the sense of the programs we expect to 20 run and the cost. 21 Last year, I think the Commission initially 22 approved 185,200. This year, we're seeking 23 194,000, so it's a slight increase to take care of what we expect will be increased expenses for the 24 25 medical, dental and optical care that we furnish.

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With respect to the other items on the proposed budget, I think they're fairly self-explanatory. We'll have the same type of food service program. The track kitchen is subsidized by us. We pay the vendors I think \$6,000 to lower the prices of the food. We also have a meal ticket program where the chaplain gives out meal tickets on the back side for those who need and want it, which are redeemable in the kitchen, and we occasionally have picnics and things of that sort.

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Transportation. We have a 12-person van that we lease every year and we have a driver and that van is available seven days a week to take people on the back side to Walmart, to the local grocery stores, occasionally to places like Kings Dominion and places like that.

The chaplain, we're lucky to have Chaplain Jay Hurley returning for this must be his third year or fourth year. He's excellent and he lives right across the street from the back side so he'll be back.

Other than that, everything is pretty much the same as it was last year.

CHAIR NIXON: Thank you. Anybody have any questions?

1 COMMISSIONER SIEGEL: Frank, wasn't there a 2 carry forward from last year? 3 MR. PETRAMALO: Yes. 4 COMMISSIONER SIEGEL: where is that? 5 MR. PETRAMALO: If vou look in the first paragraph, we had a \$14,222 carry over from last 6 7 year. 8 COMMISSIONER SIEGEL: Right. So is that part 9 of the 194 you're asking for? MR. PETRAMALO: The total amount available is 10 \$227,544 and of that sum we're asking for 194,000. 11 12 COMMISSIONER SIEGEL: I see. So it's not 13 adding in that - you're accounting for the 14,222 14 in your number? 15 MR. PETRAMALO: Yes. That's correct. 16 COMMISSIONER SIEGEL: Okay. Thank you. 17 CHAIR NIXON: Any other questions? Hearing 18 none, do I have a motion to approve? 19 VICE CHAIR HUDGINS: Approved. 20 CHAIR NIXON: Commissioner Hudgins approves. 21 Is there a second? 22 COMMISSIONER BRAND: Second. 23 CHAIR NIXON: Commissioner Brand seconds. 24 All those in favor? 25 NOTE: Commission votes aye. Capitol Reporting, LLC (804) 788-4917

CHAIR NIXON: All those opposed?

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NOTE: There is no response. CHAIR NIXON: Thank you, Frank. MR. PETRAMALO: Thank you.

CHAIR NIXON: Next is the request for approval of Virginia HBPA withdrawal of administrative costs from the horsemens purse account for 2023. I believe Mr. Petramalo is going to present this as well and answer questions.

MR. PETRAMALO: Thank you. By statute, the Commission is authorized to approve up to 2% of the purse account being paid to HBPA for administrative costs serving the interest of the horsemen.

Last year, we requested I think it was 220,000 based on \$11 million that was paid out of the purse account. This year, we're requesting 320,000 based on a little more than 16 million that was paid out in 2022.

In the second paragraph of the request, you'll see an outline of what that money is used for. I might say that oftentimes, we spend actually more than the money that's allocated to us.

For example, last year, we spent close to \$100,000 in upgrading the stalls by putting in new hangers for buckets and feed tubs and stall guards,

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1 et cetera. That was a big hit. We don't usually 2 spend that much money as part of our HBPA budget. 3 We don't expect anything like that this year will 4 But who knows? happen. 5 COMMISSIONER SIEGEL: You spent over the allocation for last year --6 7 MR. PETRAMALO: Yes. 8 COMMISSIONER SIEGEL: -- out of your own 9 funds? MR. PETRAMALO: That's correct. 10 11 COMMISSIONER SIEGEL: That's anticipated here? 12 I'm hoping that we will be on MR. PETRAMALO: 13 budget here. 14 COMMISSIONER SIEGEL: What was the budget last 15 year? 16 MR. PETRAMALO: Two hundred twenty thousand. 17 COMMISSIONER SIEGEL: So it's 100,000 more. 18 MR. PETRAMALO: Correct. 19 COMMISSIONER SIEGEL: Okay. But you're not 20 expecting to have an expense quite like the hanging 21 in the stalls? 22 That's correct. MR. PETRAMALO: 23 COMMISSIONER SIEGEL: So what's the need for 24 the additional 100? 25 MR. PETRAMALO: Well, what we do is pay for Capitol Reporting, LLC (804) 788-4917

professional fees; my salary, we have outside accountants who do the audited financial, which by the way, we sent to you with this request. We have a lobbying firm on retainer. We also have an outside bookkeeper, et cetera. So we in effect have a payroll.

We also pay for insurance premiums that constantly go up, general liability, commercial liability, directors' and officers' insurance, fire and disaster insurance. I think there's another policy that we have.

COMMISSIONER SIEGEL: But it's an additional 20-plus percent from last year?

MR. PETRAMALO: Right.

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COMMISSIONER SIEGEL: Have your expenses gone up actually that much? Thirty percent, actually.

MR. PETRAMALO: I can't tell you off the top of my head. All I can say is we seldom have a reserve left over at the end of the year.

COMMISSIONER SIEGEL: Okay. I think next year it would be nice to see a break down of all that.

MR. PETRAMALO: Well, you might take a look at the audited financial report which has a break down of our expenses.

COMMISSIONER SIEGEL: Okay. I'd like to do

that.

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COMMISSIONER BRAND: Did it have the budgeted item to this year? So your audited financials had a history, but not a comparison of what the estimates would be for going forward; is that correct?

MR. PETRAMALO: That's correct. The audited financial is for 2022 and it will show you what we spent the money on and more importantly how much.

COMMISSIONER BRAND: So I think, Commissioner, the question is of all of those items you've listed, which of those will have a significant increase or is there something else that's being targeted for that additional 100,000 or 80 or 50 or whatever it is that doesn't get eaten up by the expenses that have gone up from one year to the next?

MR. PETRAMALO: Just looking at the insurance, insurance has gone up. The national HBPA dues and sponsorships has gone up. Advertising information and promotion of Virginia racing and breeding has gone up in the sense that we're spending more and we're going to spend more this year than we did last year.

Non back stretch expenses, that's kind of --

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we don't know what will happen during the meet. For example, last year, we wound up renting what I call a construction office trailer to come up with six additional dorm rooms. We had to do something.

COMMISSIONER BRAND: So there is a place holder for some monies available for the unexpected?

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MR. PETRAMALO: Yes.

COMMISSIONER BRAND: Then also, the advertising and promotion of the Virginia racing and breeding. Has that increased -- I mean I understand the reasoning for it and stuff and curious to know if that's being increased significantly or substantially to meet the hopes that we all hope we can do to promote the industry?

MR. PETRAMALO: Yes, because up until last year we did little, if anything.

COMMISSIONER BRAND: Got you.

COMMISSIONER SIEGEL: I think in the future, Frank, it might be helpful for us rather than to look at the history to show a comparison of this year to next year, the current year we're approving to the results versus budget on each item so we can see where those costs are compared to the last year.

1	MR. PETRAMALO: Oh, I can do that. Yes.
2	COMMISSIONER SIEGEL: Okay.
3	CHAIR NIXON: Any other questions? Thank you,
4	Frank.
5	MR. LERMOND: Madam Chair, I will make sure
6	that I send everybody the audited financial
7	statements that Frank's referencing.
8	CHAIR NIXON: Okay.
9	MR. LERMOND: I sent you the ones from last
10	year. I will send this one as well.
11	CHAIR NIXON: Okay. I wrote it down, too, as
12	well. Any other questions for Mr. Petramalo? Do I
13	have your motion to approve?
14	COMMISSIONER SIEGEL: So moved.
15	CHAIR NIXON: Commissioner Siegel approves.
16	Second?
17	COMMISSIONER BRAND: Second.
18	CHAIR NIXON: Commissioner Brand seconds. All
19	those in favor?
20	NOTE: Commission votes aye.
21	CHAIR NIXON: All those opposed?
22	NOTE: There is no response.
23	CHAIR NIXON: Thank you.
24	MR. PETRAMALO: Thank you.
25	CHAIR NIXON: Up next on the agenda is the
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request for the approval of a final amendment to 11VAC10-130-10, definition of Virginia-bred Thoroughbred horse. I believe Debbie Easter will present this item and answer any questions.

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MS. EASTER: Thank you very much. For those of you who have been on the Commission, I think you're familiar that Virginia over the years has had one of the most lenient definitions of a Virginia-bred of a state-bred program, only because we didn't have the state-bred funds to compete with other states around us.

So the current definition that defines a Virginia-bred is a foal that's dropped in Virginia and that's all that's required and it was in an attempt to just get as many horses as we could to drop here.

As you all know from past years, probably back in the 80s, probably 500-plus foals were born in Virginia a year and we're down to it has been level at about 100 foals a year for the last at least since I've been here ten years.

So luckily, two changes that we have coming hopefully after your approval to the Breeders Fund. One is that we have a budget amendment that we passed two years ago that has more money coming in

to the fund. Previously, I think we were right about \$1.2 million coming for the fund. Dave?

MR. LERMOND: Correct.

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MS. EASTER: We think at the end of this year we'll be about \$2 million or \$2.2 million, somewhere in that neighborhood, and as Dumfries comes online, upwards of \$4 million. So we're starting to see some real money come into the fund.

So in that case, we would like to make sure somebody has to do more than come drop their foal in Virginia and leave the state. So we had multiple committee meetings which included my boards, Frank's boards, people that foal mares and foals here in Virginia and we decided we'd like to get the regs as close as we can to how a mare in Virginia lives.

So unfortunately, our industry has changed and many of these mares are now -- most of the mares anywhere in the country are bred for the commercial market.

Here in Virginia, most mares foal here, they go to Kentucky or someplace else to be bred and then they come back and the mare and foal lives here until they're weaned and the mare goes back and foals again.

1 So we decided we're asking, and I think this 2 is probably in your notebook, we would like to have 3 that a mare must reside here from September 1 of 4 the year of conception until she foals the 5 following year. That's how we'd like to change the definition of a Virginia-bred. 6 7 MR. LERMOND: The exact language is under Tab 8 Seven. 9 MS. EASTER: I can read it if you'd like me 10 to. MR. LERMOND: It's here. 11 12 MS. EASTER: Okay. Very simple change. Any 13 questions? 14 COMMISSIONER SIEGEL: I would just suggest 15 that it's a good change. MS. EASTER: 16 It's a great change. 17 COMMISSIONER SIEGEL: Obviously, part of the 18 mandate of this Commission, it fits very nicely with that among other things. I would hope that as 19 20 time goes on it becomes a little more restrictive and hopefully encourage more people to breed. to 21 22 foal their mares here and have them live here. 23 MS. EASTER: The only thing we have to allow 24 for now -- I agree 100% with you. It's just that 25 the reality of where mares go to get bred and Capitol Reporting, LLC (804) 788-4917

hopefully as we move along and more money comes to the Breeders' Fund, our next step would be to try to grow the Stallion business here in Virginia.

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But in reality, when you look at the national scene of breeding regional sires, it's real tough. It's real tough making it and most of them don't get many mares. We want to build up our mare population and see if we can go from there.

CHAIR NIXON: I assume this is something we will advertise and vote.

MS. EASTER: We will. Soon as we have your approval, I think two things are going to be very attractive. Well, I'm not sure this change is necessarily something great, but what is great is that during the General Assembly this year, while it doesn't mean that we're paying out anymore money, we're going to pay for wins for First, Second and Third around North America where we'd only been paying for wins before and I think that will be very attractive to people that own mares.

CHAIR NIXON: Makes sense.

COMMISSIONER SIEGEL: They have to learn about it, to the Chairman's point.

MS. EASTER: Definitely. We're going to advertise it. I just can't do it until we have

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this little fix.

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COMMISSIONER SIEGEL: I understand. The existing breeders as well as future breeders, obviously, should be well informed.

MS. EASTER: Yes, sir. That's the plan. COMMISSIONER BRAND: I have a question as well.

MS. EASTER: Yes.

COMMISSIONER BRAND: What is the infrastructure in the Commonwealth to support hopefully an increasing number of mares and having facilities or is this going to take a while to see any impact as these facilities are built or acquired?

MS. EASTER: Very good question. We certainly saw one of the things is we've been building the Certified program and we've done the five-year plan with the Commission.

One of the things that has become very evident when Colonial Downs, Mr. Jacobs shut down Colonial Downs, we lost a lot of infrastructure, foaling and mare care infrastructure.

The positive things are this has already been trickling out that this is a change, so I do believe that three, four places that want to accept

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outside mares might step up and do some of this.

But it could be a problem at first, but I think there could be worse problems because if somebody calls up here and wants to send a mare and there's no room at the inn, it allows for a lot of great things.

Hopefully, it opens the marketplace for more people, allows people to raise their rates, all that stuff. So, yes. It could take a couple of years to kick in, but there's a little bit of benefit to that, too.

COMMISSIONER BRAND: Thank you.

MS. EASTER: Anybody else?

VICE CHAIR HUDGINS: You stole my question. It was a very good question.

MS. EASTER: I think it's a very great thing for Virginia and hopefully we'll grow breeding in the next few years.

CHAIRMAN NIXON: Any other questions? Thank you, Debbie.

Okay. I would like to look for a motion for request to the approval of a final amendment to 11VAC10-130-10. Do I hear a motion?

VICE CHAIR HUDGINS: So moved.

CHAIR NIXON: Commissioner Hudgins. Do I hear

1 a second? 2 COMMISSIONER BRAND: Second. 3 Commissioner Brand seconds. CHAIR NIXON: 4 Thank you, Debbie. I believe that is all of our action --5 Take a vote? 6 MR. LERMOND: 7 CHAIR NIXON: Thank you. All of those in 8 favor? 9 NOTE: Commission votes aye. All those opposed? 10 CHAIR NIXON: 11 NOTE: There is no response. 12 CHAIR NIXON: Thank you. Sorry about that. 13 Hearing none, now we're done with the action items. 14 Let's move on to our update on the Virginia horse 15 industry Strategic Planning Committee from Jill 16 Byrne I believe is going to present that. 17 MS. BYRNE: Thank you, Madam Chair and 18 Commissioners. As you know, the five year 19 strategic plan that all the Virginia horse industry 20 stakeholders were involved in painstakingly putting 21 together but came up with an excellent plan. 22 So one of the most important pieces to that 23 that we were beginning with is marketing and 24 promotion of the entire Virginia horse industry and 25 how important it is to the state of Virginia and

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the economic impact that it has.

So to kick that off, what we started with was taking advantage of some key story lines that are a part of Virginia, which of course Secretariat, the 50<sup>th</sup> anniversary of his triple crown, Secretariat being born and raised in Virginia and then Forte, who at the time was the Kentucky Derby favorite having been raised on a farm in Virginia, Amy Moore's farm.

So we worked to push out these stories specifically to a lot of media outlets to get traction, get attention for them to come and tell these stories and we had some great results for that.

Of course none of us could have a crystal ball to see that Forte would not get to run in the Derby, but we certainly were able to get a lot of understanding and interest in the state of Virginia by acknowledging the importance of him having been raised in Virginia, but more importantly, that one of the reasons he is not a Virginia-bred, as Debbie was just saying, was because of a lack of infrastructure in the state of Virginia. At the time, he had to be foaled in Kentucky.

So this gave us an opportunity to use
Secretariat and Forte to tell a story about where Virginia was, the history of it, where it is now and where it is going.

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We got some amazing attention. I have a lot of detailed analytics for all of you in some packages I can give at the end that you can look at when you need something to put you to sleep at night.

Just some of the metrics are we've had over 40 individual pieces of coverage and that includes broadcast, digital, online, local, national from NBC local. TVG and FanDuel and NBC Sports picked up the story on the Virginia farm and Amy Moore with Forte.

We had over 20 unique outlets. Close to 20 million audience when you include TVG, FanDuel, NBC Sports viewership of the story that ran three times during the lead-up to the Florida derby and we doubled views because of that as well with over 600,000 kind of unique views.

So it ended up being it has been a great program to get us kicked off into this really acknowledgment of Virginia, the importance of it in the horse industry, but also where we're going and awareness.

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A lot of people don't even know that Colonial Downs is back racing. Everybody knew when it shut down, but not everybody knows it's back. It has been back for four years and that it's at this very, very high level and the Virginia Certified program as well as the number of horses involved. So it has been an awareness campaign.

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So some of the other things that are involved with that that tie in to the strategic plan are youth equine leadership events that I've been attending and speaking on, on behalf of the Virginia horse industry with our youth. They are our future.

I know our First Lady has really made this as one of her important tasks, is to show the youth how we support them in the horse industry, but also how many careers are available to them. A broad range of careers.

I also attended the legislative ride so I was able to spend some time with a lot of our very important legislatures in the state of Virginia.

The harness meet that just concluded in the spring and I think Darryl and Deb will talk on that. Infrastructure is part of our strategic plan as well. The infrastructure improvements at

Shenandoah to the tents that they put in, but also being able to broadcast and really quality video of the races helped the viewership, helped get fans out there as well, and then also increased the pari-mutuel wagering on the harness meet.

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So all of these things tying into what we tasked ourselves with, with the strategic plan and they did a phenomenal job. I got to go to Shenandoah and actually got to ride in the little starter car, so it was very exciting for me.

We've also partnered with the Virginia Tourism Council to upgrade their website to make sure that the Virginia horse industry was being represented properly. So we did a lot to improve that and you can go on there and see that it has really been updated a lot to where we are now.

So then one of the biggest things that I have been tasked with is creating a video awareness, an awareness campaign for the entire Virginia horse industry, the economic impact, and I will read to you just kind of what we came up with as sort of the mantra for it.

Provide an advertising plan that promotes the economic and social impact and the community value the Virginia horse industry generates for the

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Commonwealth and its citizens. So that kind of tells it in a broad perspective.

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What I've done is I've gone out and secured a great production company called BES that does a lot of very high-end work in the state of Virginia and we're going to be basically showing how jobs, tourism, agribusiness, green space are all impacted by the Virginia horse industry and how huge that is for the state of Virginia.

We had our first shoot yesterday out at Eagle Point Farm and we have our next one June 19<sup>th</sup> and 20<sup>th</sup>, and then we'll also be shooting at Audley Farm as well.

So this is something that is going to have a broad reach; television, digital, radio, Northern Virginia, Southern Virginia. A real expansive reach on a three-year program, basically, to really get us that awareness out there of how important that the Virginia horse industry is to the state of Virginia. Questions?

VICE CHAIR HUDGINS: Yes. It's a wonderful job you've done, Jill. You and your team have really knocked this one out of the park. I feel like I need you to bring up the elephant in the room and how we address that because we need to

have a plan.

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I think was it Santa Anita where the first problems with horses being put down was and I thought that was a one-off, but apparently not and now we have it close to home.

How are we prepared and what should we think about doing in advance of God forbid something similar happens here?

MS. BYRNE: I'll let Colonial Downs and Churchill Downs as the racetrack operator speak to what their plan is, but I think for all of us as stakeholders, and one of the things in marketing, the industry, is being able to show positive stories.

So you're not necessarily, I mean nobody accepts or is condoning anything that happens, but for me in a marketing and promotion side of the industry is showcasing to people what we are doing right; Thoroughbred after care, all of showing these farms.

As far as our responses to situations that are so unfortunate that happen, I do think it's important that we have a plan going forward and that everybody, you know, is well versed into how to be proactive to react to situations like this.

But again, you know, I know Churchill and Colonial Downs will have, you know, a very good plan in place as well as very, very high level safety and health initiatives for horses and humans.

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VICE CHAIR HUDGINS: They may need to share that with those of us on the Commission because honestly, we get asked this a great deal and when, if something happens, not when, it's going to increase and we should be prepared to address it in an open and honest way and the best way to handle it is one that you're prepared for. So I would hope that Churchill Downs folks would let us know what their plan is.

MS. BYRNE: That's a good opportunity for all of the stakeholders to get together and make sure we understand and are able to speak on it.

COMMISSIONER SIEGEL: I just make a comment. I suggested to Debbie how I thought this was a great presentation that you guys put together for this strategic plan. My wife says I'm a man of few words; I just keep repeating them.

But literally almost every picture in this strategic plan had horses racing, but there's very little about racing here at Colonial, very little

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about attendance, very little about the fan experience here and this Commission cares about that.

I'd like for you guys to care more about it because I think it's a big part of why we're here and I think the racing part of this job is an important one and we need to focus more there.

MS. BYRNE: Yeah. There will be a lot of focus in that part of this campaign, but also, you know, I'm sure Churchill and Colonial Downs with their marketing team also will be working to put out a marketing campaign for the racing season specifically.

COMMISSIONER SIEGEL: The strategic plan is absent on that issue pretty much.

MS. BYRNE: On?

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COMMISSIONER SIEGEL: On racing here at Colonial and what it does for the Commonwealth.

MS. BYRNE: In our -- or in the presentation? COMMISSIONER SIEGEL: In the strategic plan that I read that you sent out, there's very little discussion about the mission of your group and in creating a strategic plan about racing itself.

MS. BYRNE: There will be a lot of racing in this campaign.

1 COMMISSIONER SIEGEL: The report is absent though in the plan that you presented. 2 3 To be fair, if I may. COMMISSIONER TANNER: 4 COMMISSIONER SIEGEL: Sure. 5 COMMISSIONER TANNER: A good part of that is the responsibility of Churchill Downs, Colonial 6 7 Downs, if they want that responsibility. 8 COMMISSIONER SIEGEL: The horsemen have to be 9 in favor of it and support it. 10 COMMISSIONER TANNER: True. 11 COMMISSIONER SIEGEL: The plan ought to 12 address that. 13 COMMISSIONER TANNER: True. 14 COMMISSIONER SIEGEL: I realize the job has to 15 be done by Colonial and not the horsemen. 16 COMMISSIONER BRAND: So that kind of brings up 17 a point. Is Churchill willing to share a 18 communications plan of some sort without giving 19 away any trade secrets or anything so that we have 20 an understanding of the overall approach of what 21 Churchill's doing? What this group is doing and 22 that we are wiser with our money, time and efforts 23 because we're joined together and not sending, hopefully not sending conflicting messages or 24 25 anything.

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But it's obvious that there are things that Churchill needs to do and promote that can help the state's horse industry and racing. There are things that this group has proposed to do as well, and I just think it looks, there should be an opportunity to do some sort of at least collaborative effort in the sense that we understand what each other's doing or even working together on some things.

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MS. BYRNE: Oh, absolutely.

COMMISSIONER BRAND: Is there somebody here that can speak on behalf of --

MS. BYRNE: We're all stakeholders together and all a team and Churchill is part of the five-year strategic plan.

COMMISSIONER BRAND: Right.

MS. BYRNE: I'll let them speak on behalf of exactly what Churchill's feeling is. Anymore questions for me on the strategic plan?

COMMISSIONER BRAND: Before you sit down, I did want to say that it's exciting to see the opportunities the way I think everybody loves horses and they like seeing them in public. So if we could reach as far in the public as possible. I live in Roanoke and we like horses, too, so I was

glad to see that some of the target markets were at least in Roanoke, but don't forget southwest Virginia.

MS. BYRNE: Oh, yeah.

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COMMISSIONER BRAND: Then also, and I don't know that you have, but I know the Horse Industry Board has worked on promotions and stuff in the past and what their plans are I'm not really sure, but it would be nice to have again a collaborative effort so that our dollars and their dollars can go a lot further.

MS. BYRNE: We have reached out to them as well as the Virginia Tourism Council, so it is a collaborative project, but kind of being led by us as the creators of the plan but everybody working together.

COMMISSIONER BRAND: That's good. Thank you.

MS. EASTER: Bette, if I may interject there. I'm on that board and you know the speed of how things work there, so I think the greatest thing about this is we have been able to put Jill on this five-year plan and it makes things move which doesn't always happen in government and they're going to participate in what I'm hoping, I know from being on that board, they're planning the same

kinds of things and if we take the lead, maybe we're going to ask them for money and I think we'll get some, but I'm hoping it will integrate and move their whole thing even faster, but it's getting slow there.

COMMISSIONER BRAND: I understand.

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MS. BYRNE: And a lot of them don't have the background that we have in the depth of this from a broadcast perspective, from a marketing perspective, so it's kind of helping it along.

COMMISSIONER BRAND: I appreciate that.

COMMISSIONER TANNER: Would you care to comment, please, on the timeline?

MS. BYRNE: Yeah. So we had our first shoot yesterday and then that will continue through the end of this month and we'll be able to turn around the first add by prior to when the race meet opens is what the target goal is if everything is approved to move forward. We'll be able to have something ready to go by the end of the first week of July, first part of the second week of July.

COMMISSIONER TANNER: So you mentioned approval. Approval for?

MS. BYRNE: Just moving forward with the add buys. But everything else is moving forward.

We're not delayed on anything and the only thing that we were delayed on was waiting for the weather so that we have beautiful green grass to shoot and foals and mares and things like that so that we represent Virginia beautifully, as it should be.

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CHAIR NIXON: Any other questions, comments for Jill? Thank you, Jill. Great report.

Bette, I believe that Frank Hopf is up next and maybe he can answer some of your questions, you know, about the marketing on that.

> COMMISSIONER BRAND: Can he do it now? CHAIR NIXON: He's coming up. He's up next.

COMMISSIONER BRAND: Okay. So I wanted to follow back up with Commissioner Hudgins' question about -- I just drew a blank on it. It's not a disaster recovery plan, but --

> COMMISSIONER TANNER: Crisis management plan. COMMISSIONER BRAND: -- a crisis management

plan for -- I'm sure Churchill has it. I'm sure others, but I think the Commission needs to look at that as well and we need to have a plan before anything happens, whether it's an injury to an animal or a person.

To my knowledge, I haven't seen anything like that for us, the Commissioners, to be aware. Not

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just -- we don't need to spend a bunch of time second guessing what might happen, but some scenarios such as who would take the lead within the Commission. Whose voice? What do we do when someone approaches us directly and who else needs to be at the table.

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where does this information come from? Who are the experts between Churchill, the horsemen and any of the other stakeholders and us?

So you do it now while you're clear-headed and not under pressure and everybody keep it with them and we will not look like we're running around like chickens with our head cut off should something happen.

CHAIR NIXON: I think that's an excellent suggestion and perhaps something we can work on. A plan together. I think that's a great suggestion and I'll work on that with them.

COMMISSIONER BRAND: Probably needs to be done before the meets starts, so there's not a lot of time, but I think it's important enough that it needs to be addressed.

CHAIR NIXON: Thank you.

MR. PETRAMALO: May I comment? Prompted principally by Commissioner Hudgins' concerns about

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the bad publicity coming from Churchill and it also addresses Commissioner Brand's point about doing something quickly.

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The point is, Colonial Downs has a very good, positive story to tell. In the past four years since it has been reopened, there have been only three racing-related fatalities at this racetrack. That is way below the experience you see throughout the country and that's the type of story that needs to get out and get out quickly.

COMMISSIONER BRAND: I think that Colonial Downs is to be commended for being partly responsible for having a good safety record, both with horses and humans and the current events that have happened this last season of racing, well, now it's going to follow anybody because no matter what track you're on, they're going to say, yeah, but it's contagious. So I think things are different now and we need to be prepared, both the Commission and the industry.

So I'm not saying Churchill wasn't or isn't, but I think we need to coordinate and make sure who is doing what, who is the spokesman for what so we're not stepping on toes or giving out any kind of contradictory message.

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We have a responsibility to Virginians. I could just say I really feel like a lot of times I'm an outsider. I'm more the rest of the horse industry than specifically racing and there's a lot of opinions in the public about what happened, and everybody is making decisions and I think you can't stop people from coming up with their own judgments and social media has exacerbated that completely, but I do think that you can be a little bit proactive and have that message out there so people do have the information and if something should happen, they have the information they need to make sure that you can tamper that some.

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COMMISSIONER TANNER: Which is why we need the marketing campaign sooner rather than later and it needs to be coordinated with Colonial, et cetera, all the other groups.

COMMISSIONER BRAND: Exactly.

CHAIR NIXON: Okay. Thank you, everybody. That was some good discussion. Thank you. Anybody else?

COMMISSIONER BRAND: I do have a question that's off the communications but not really. The provisions that we have to report to HISA with statistics of events that have happened during

races or training or anything like that, can that be shared with the Commissioners?

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I know we've gotten a report at the end of the meet, but can that -- I don't want to make more work, but since that's already being reported can that be shared with Commissioners and if so, what frequency is that available and can it be available to us?

MR. LERMOND: Dr. Caruthers may be better to answer that than I.

DR. CARUTHERS: Yeah. There's an equine injury database that we report all our findings and injuries that happen or deaths. That's completed just about every day we enter. So we could print that out or send you, you know, as often as you like that report. It goes in to that database and it's there, so there's a way we could send it to you.

COMMISSIONER SIEGEL: If you report it to Dave he can distribute it.

DR. CARUTHERS: Okay. I'll send it to Dave and then he'll send it out. How often would you like it?

VICE CHAIR HUDGINS: Yearly annual summaries. Can we get it of course as it happens, I suppose is

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1 probably good. But at the end of the season each 2 year what you did last year, that was good, but you 3 know, just routinely send that out? 4 DR. CARUTHERS: Weekly or? 5 COMMISSIONER SIEGEL: She's suggesting after 6 the meet. 7 DR. CARUTHERS: After the meet. 8 COMMISSIONER SIEGEL: But I'm saying if 9 there's an incident that occurs, a serious incident, we ought to know about it pretty quickly. 10 11 DR. CARUTHERS: Yeah. Okav. 12 COMMISSIONER SIEGEL: So I think that would be 13 the exception. Maybe more often than the end of 14 the meet. Maybe a couple of times during, of 15 course with any exception that occurs we need to 16 know about that. 17 VICE CHAIR HUDGINS: I think we do both a 18 summary at the end of the season and as they 19 happen. Hopefully they won't. 20 DR. CARUTHERS: Okay. You're specifically talking about fatalities? 21 22 VICE CHAIR HUDGINS: I think so. 23 DR. CARUTHERS: Okay. VICE CHAIR HUDGINS: I think so. If we start 24 25 getting into bowed tendons or something, it's a Capitol Reporting, LLC (804) 788-4917

little too much.

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DR. CARUTHERS: Okay. Great. Perfect.

MR. PETRAMALO: I think that's a good idea with regard to fatalities because under HISA when there's a fatality on the racetrack, Dr. Caruthers convenes a meeting which includes the horsemen, the racing secretary's office, the safety officer and the chief steward and they go through the whole history of the horse that suffered the fatality and then make some conclusions and issue a report.

I think you might benefit from getting those type of reports. Hopefully there won't be any. So far there have been three fatalities, but nonetheless, I think it would be worthwhile to do that.

VICE CHAIR HUDGINS: The reports she sent last year were excellent because it did give me the history, so it was a little easier to understand if the horse was mismanaged potentially.

There's a lot of gray areas in that and you know just, well, the horse died because this happened isn't really, it doesn't tell you as much as the medical history background does in addition to the fatal incident.

MR. LERMOND: Frank, we did send those reports

out to the Commissioners at the end of the meet on the meetings that were held for the fatalities, I think.

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DR. CARUTHERS: The meetings don't always happen the day after because you have to gather the information and gather the people, so that could happen the next week or the following week.

But if you would like a report as to the next day that there was an incident, we can shoot you an email or something like that just so you have it if people start asking.

VICE CHAIR HUDGINS: That's great. I hate being blindsided by horse friends.

MR. LERMOND: So in summary, if something bad happens, we get something from Dr. Caruthers and get it to you as soon as possible and we'll continue to do the end-of-the-meet report with all the numbers and everything.

VICE CHAIR HUDGINS: Yes.

CHAIR NIXON: Thank you, Dr. Caruthers.

DR. CARUTHERS: Sure.

CHAIR NIXON: All right. Next is our report on plans for the 2023 Thoroughbred racing season at Colonial Downs, to include marketing, improvements, stall applications and racing surfaces, et cetera.

I believe Frank Hopf will report and answer questions.

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MR. HOPF: Thank you, Madam Chair and Commissioners. Good morning, afternoon. Just to address some of the questions that were brought up when Jill was up here.

Obviously, the situation at Churchill is very fluid. There are a lot of things going on, but you know, to be proactive in the world that we live in with horse racing, dating back to what occurred at Santa Anita, being proactive, working with all of the stakeholders here is important and we'll work with Churchill's professional team over there as well and make sure we're proactive.

Messaging is important. We can't be behind on any type of situation, so I agree with that and we'll certainly work with everyone here to make sure that happens.

On the marketing side, again, it's a unique situation here in Virginia where you have the VEA that does so much for the industry here. Obviously, on the racetrack side, we're going to promote and market to the horse players, to the guest experience, to the horsemen. Just everyone's, you know, here to have a good

experience and opportunity and introduce people to Colonial Downs.

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But again, we can certainly work with Jill and her group on how we're messaging what we're doing here, what they're working on and just make sure. We do work with some of the same partners so that everyone is on the same page. So that's something we can certainly do.

Again, it's a very unique situation and I'm excited to be here. I do want to thank everyone for welcoming me to Virginia.

Any of that stuff, I think it's important we all work together being collaborative and communicating with each other. So we'll do that certainly from the Colonial Downs side. So hopefully that answers those earlier questions when Jill was up.

So again, we're getting ready for live racing. The barn area opens up two weeks from yesterday. Training starts June 22<sup>nd</sup>, so it's just right around the corner. Opening day is July 13<sup>th</sup>. We'll go six days of training. That will be Monday through Saturday, six a.m. to ten a.m. with a break from eight to 8:30.

So with the new schedule, it's Thursday,

Friday, Saturday. Post time will be 1:30 each day. The plan is to have nine flat races every day and then two jump races on Fridays. Those will be races one and two and there's actually going to be pari-mutuel wagering on the jump races. So that's an exciting thing to have.

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Some of the things that we're working on again to continue. What has happened here at Colonial is to continue to improve the stakes program and obviously the national attention here at Colonial Downs and obviously a big part of that will be track safety.

Obviously, they've had a good track record here at Colonial Downs. The track I came from had a good history of that as well, so it's very important to me how that continues and we continue to improve on it and be a part of HISA and all the stuff that the track team has been working on.

Continue to maximize marketing exposure to horse players. That's an important thing. People get to understand when we're racing these new days and times. We want to make sure they know we're out there and how we drive that is gonna be through a variety of things.

Post time coordination and on-track handle is

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something we will work hard on, obviously, with the new schedule; Thursday, Friday, Saturday. I know from what I've heard it's summertime. Traffic is busy. A lot of people are out and about, but we're certainly going to make every effort to drive them here to the track and make sure that they have a good time and make a few more bets than they might do on Monday, Tuesday, Wednesday.

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Again, the other biggest thing for all of the stakeholders is the experience of improving the experience of horsemen, guests and our team members.

I'm happy to see the staffing levels for the racing side. I think we've got a lot of people that have come back and that's a credit to the team before me. Obviously, people want to be here, so that's a good thing.

I'm looking forward to meeting a lot of the team, but obviously, make sure that their experience is good as well, that they want to come back to work here at Colonial Downs so we have the best people here during the live racing season.

Some of the improvements that have been going on. Obviously, the barn area is always an ongoing situation of improving, repairing, fixing, so a lot

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of things that the team has done is getting the clay in the stalls fixed and leveled. There are hooks that were put in for fans that were put in and that's in, so hopefully during the summertime that will take care of providing the proper AC for them.

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Constant cleaning of the dorms, the wash rooms. A lot of electrical work has been done, so the barn area is looking pretty good and I think there's a lot there afterwards we can certainly do and if there are any questions or concerns, we can address that there.

Again with capital expenditures there has been a lot of work that's happened there. The inner turf irrigation project is complete. That was a significant project that was led by Harrison and that is done and that's I think a very good thing. It upgraded an original system that's going to keep the turf track looking as good as it has been.

The finish line light pole has been removed. The new light pole is now behind the tote board. It's an LED light. So that is now completed, so we're looking forward to having nice visual on the tote board itself.

We purchased a new tractor for the main track

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and we also got a new mower, Toro mower, that also besides mows the grass nicely, it also has something that helps put divots down and will keep the grass a little bit fresher after we mow it and make it look a little nicer with the striping and stuff like that. So again, just trying to make sure that we have the proper equipment to maintain the track surfaces is important.

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Again, another thing with capital expenditure that is still in the works is continuing looking into the new dorm room. That's been discussed in the past.

I spoke with Churchill last week. They are still in the progress of finding an architect firm to go into contract with someone there. So that's still to be determined. Still working on it. Once I get information, I can certainly pass that along to the stakeholders of where that progress is at.

So a big thing for us is the experience of the guests. Obviously, we're looking at a new target market with possibly more families with the Thursday, Friday, Saturday schedule, so I think if anyone hasn't had a chance yet, there's tents out that have been set.

we're gonna have a family area for kids'

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activities on Saturdays. There's a new horsemens area with replays right outside the saddling paddock there that will have TVs where the horsemen can go and watch replays of the races and it'll have some fans to at least keep them a little bit cooler for a few minutes before they maybe go back inside.

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One other thing that we're working on finalizing is a new food servicer. We are working on finalizing a deal with OBG that will be the concessionaire during the live racing season here at Colonial Downs.

One thing that we wanted to make sure is that we are able to provide the proper service of food to all the guests here during the live racing, so we looked to go to an outside provider on that and we'll finalize that and that'll provide additional concessionaire stations on the apron and the tent and up in the seating areas, along with the third floor and the fourth floor here at Colonial.

So I think that's gonna be a nice step for the customers and the horsemen to have additional options for service and food options that may not have been here in the past.

Then another big change is that we've moved to

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Ticket Master for Churchill Downs, so the ticketing is now going through them. We are working on having additional scanners to make sure we work on crowd flow into the facility and how they get to the suites, how they get to the third floor.

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So there's a lot of things we're working on how the customers have their experience when they get to the track because it's not just during racing. It's how they get into the place, how they park and walk into the building and where it goes from there.

So that's gonna be a big addition trying to get people in, get them in quickly and make sure they have an enjoyable day at the track.

As of yesterday, ticket sales are up 32% compared to this time last year, so that's a positive so I think there is a lot of excitement with the upcoming meet.

Again, built on what has come from the past, but Thursday, Friday, Saturday certainly changes that dynamic so we're glad to see some reflexion in that so far.

The stakes program for the Thoroughbreds will be 23 stakes. Over 5.2 million is what I have. Obviously, new for this year is going to be the

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Arlington Million, the Beverly D and the Secretariat stakes coming here. The Beverly D is going to be a Breeders' Cup race for the filly and mare turf, so we'll have national coverage with that race. Just got that agreement to the Breeders' Cup last week, so we're looking forward to having that.

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Again, we'll have some national coverage with that so we'll have to coordinate with TvG and how that's going to all work with the post times and stuff like that. But that's looking to be a very strong day.

It's nice to have additional graded races. They're hard to come by and hard to keep, so obviously that's gonna be another focus, is to make sure we keep that level and build on those races as well.

That will be Saturday, August 12<sup>th</sup>, and then obviously, the closing day will be the Virginia Derby day, which is a really nice card over all with the Derby and the Oaks and races under that.

So obviously being closing day, we'll make sure that we build up that and we're really trying to pair up opening day, Million day and Virginia Derby day kind of on the same level with our

marketing and our experience and the spin and stuff like that.

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So we're really gonna put a lot of focus on those two racing days and opening weekend and as we move forward through the season, probably on Thursdays to really kind of jump start the week so people understand what we're doing here at Colonial.

Wagering format. That was approved and I appreciate that. We are gonna add another Pick-5. It'll be in the first five flat races each day and in addition to the late Pick-5 that was offered last year and in addition to the Pick-6 again.

As I think Mr. Lermond mentioned, I don't believe it takes away from the wagering. I think it adds a different group of betters out there, from my experience. So if they're playing the Pick-6, then they'll go play the Pick-5 and they'll play the Pick-4, but they have handicapped the races.

So just again adding a wager to the format that I don't believe pulls from any other particular wager. I think it just drives another customer that may be interested in playing those types of wagers.

Again with marketing, we will have a partnership with FanDuel, which was TVG. I talked to them yesterday. All races will be shown either on FanDuel TV, which is the old TVG, or FanDuel Racing, which was TVG2.

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All races will be shown from Colonial. So again, with our post time coordination, we'll make sure they're shown live and the people have time to actually see them not as a replay.

Working with TwinSpires, obviously with CDI and working with Woodbine. They have an account wagering program up there that's pretty significant that I worked with in the past, so we will work with them to get the signal up to Canada as well. That's a nice market that I've always felt to be untapped.

There will also be a variety of marketing from TV, social media and groups like that throughout the industry. We'll work with everyone to make sure we're all on the same page.

So that's kind of a quick update of where we're at with everything and I'm happy to answer any questions.

CHAIR NIXON: I have a few. How are the stall applications coming in?

MR. HOPF: Yes. So stall apps are going well. Sorry. I forgot to mention that.

CHAIR NIXON: That's okay.

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MR. HOPF: So if you ask me, I think we're at about 900, 950 stall applications, so more than what we have. They are still coming in. I was getting text messages last week from Houston asking for stalls, so I said give me an application, we'll put you on the list and Stan and his team are working on that.

I think right now we're full and hopefully everyone shows up and if they don't then we'll find spots to fill those stalls up.

CHAIR NIXON: That's great. I see you've been having a lot of advertising for the job fairs. How's that coming as far as filling in what you need?

MR. HOPF: Yes. So the job fairs are going pretty well. I think most departments are filling up pretty well. We're still going to work on getting more people to help on the turf. Obviously it's a little bit more school-driven, but right now I think we're sitting better than we have and we'll continue to do that, but I think over all security has done well.

1 Our main track team has filled up. The racing 2 team has filled up and then obviously, we are doing 3 EVS on the back side now where we handle that 4 internally through the facilities and I believe 5 that team is filling up. So right now I think from the racing side, 6 7 we're looking pretty good right now. So we've got 8 a couple more weeks, but I think we'll have all the 9 spots filled. Other Commissioners? 10 CHAIR NIXON: 11 COMMISSIONER SIEGEL: I would just -- first of 12 all, welcome to Virginia. 13 MR. HOPF: Thank you, sir. 14 COMMISSIONER SIEGEL: Nice to have you here. 15 I think everyone's optimistic about Churchill being here and taking over and it sounds like you have 16 17 exciting plans. I, for one, am excited to see 18 everything moving forward. I look forward to 19 opening day. 20 MR. HOPF: I really am coming from another 21 track, another state, and I'm really looking 22 forward to this opportunity here. Not too many 23 states have this, so I think there's some buzz even 24 outside of, you know, this room where this program 25 is going so I'm excited to be part of it.

COMMISSIONER TANNER: Do you have a Daily Double on the jump races?

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MR. HOPF: Yes. The Daily Double and then we'll also offer Pick-3 on the jump race so it will include the first two races on Fridays as well.

COMMISSIONER TANNER: I heard you talk about the family area, children's area and that's great. You also talked a lot about getting the word out to the horse players.

I apologize if I missed it, but could you speak to how you will grow the horse players in Virginia? There's been also a lot of talk about the national coverage, which is awesome. It'll be super. I'm glad to hear that we have so many stall applications coming from Houston. Maybe my Buddy JR or somebody like that.

MR. HOPF: Not yet. Not yet.

COMMISSIONER TANNER: But what about growing the horse players?

MR. HOPF: So I think part of that is working with Dave Zenner. Really, the second phase is to go to the OTBs and interact with those customers that do go, not on the account wagering, but actually go to the physical properties themselves and interact with them to make sure that they're

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engaged with not only simulcast play, but also with what we're doing here at Colonial.

So that's another thing that I want to make sure that we do address and make sure the customers here in Virginia are having a positive experience when they come to a Rosie's or one of OTBs here in the state.

So we'll make sure that we come up with some things, some small things. You know, usually it's a t-shirt or just letting them know what our schedule is, what our wagering format is and just try to drive that small, low hanging fruit type items them. So that's part of the goal as well.

CHAIR NIXON: Go ahead.

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COMMISSIONER BRAND: Just one question. The last meeting there was a discussion about the fan experience from an individual that had been a long time I guess a guest or coming here to the races and I heard you mention like getting fans in quickly and that sort of thing.

But if you've never been to a racetrack before or you're trying to come in and learn, getting them in quickly would be great, but it could also rush them through where they felt like they didn't know what was going on.

As result of the discussion that was made at the last meeting, have you all made any additional changes to be responsive to those concerns?

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MR. HOPF: Yeah. So one thing that we were able to get approved is we're gonna have a little bit more marketing interns or racing ambassadors that we're gonna work with to make sure that, A, they can answer the basic questions for the customers and have, you know, basic Wagering 101 classing or at least they can drive or direct people to where those people are going to be located.

So again, the guest experience is pretty vast and from my experience, you just want to make sure that, A, your team members know and can answer basic questions because you ask a team member and they don't know where the restroom is or the A Team is or how to make a bet or where to make a bet, that's not a good start.

So yeah. We're gonna continue to work on making sure that those team members that we have and all team members on the property can at least answer basic questions and find those of us who can answer them.

COMMISSIONER BRAND: Good. Thank you.

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CHAIR NIXON: Anyone else have any questions? Thank you very much.

MR. HOPF: All right. Thank you guys. I appreciate it.

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CHAIR NIXON: I believe the last thing on our agenda before Commissioners' comments is the update on the historical horse racing study that we talked about at our last meeting and I believe Dave Lermond is going to report on that.

MR. LERMOND: Thank you, Madam Chair. As you said at our last Commission meeting, I think it was kind of based on the results of the JLARC study, the Commission directed staff to look into hiring our own independent consulting firm to look into how we regulate historical horse racing.

In Virginia, that would fall under the procurement laws, which are as Kimberly can attest, not easy. There's a lot of things to do, but Kimberly Mackey has reached out to DGS and is working with somebody, a new person there, to get this done.

We've determined the best course of action is to put it out to what's called a solicitation for bid that would go on the state procurement site called EVA.

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We have determined a statement of needs which includes a requirement of a final written report to be done, as well as a presentation to the Commission at the conclusion of the study. So we've got that. I've shared that with Commissioners.

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Kimberly, I believe, submitted everything to the person at DGS that's helping us on Monday. I believe later this week that they're going to get together, she will help Kimberly put it into the system. It will be out there for ten working days.

I believe there are a few firms that I know that are interested in this and once the bid closes and we look at the bids, then we have to follow the state rules for picking the best person. That's really based on their qualifications and also the price comes in to it.

So we're very close to putting that out there and hopefully they can work on that this summer and maybe have a presentation for the August 17<sup>th</sup> meeting, or if not, definitely by December.

CHAIR NIXON: Thank you, Dave.

MR. LERMOND: You're welcome.

CHAIR NIXON: Do any other Commissioners have any questions about this? Thank you.

1 COMMISSIONER TANNER: When it's put out for 2 bid can we get notice? 3 MR. LERMOND: I'm sorry. I didn't hear you. 4 COMMISSIONER TANNER: When it's put out for 5 bid can we get notice? 6 MR. LERMOND: Absolutely. 7 COMMISSIONER TANNER: Thank you. 8 MR. HANNUM: Madam Chair, can I ask a 9 question? 10 CHAIR NIXON: Certainly. 11 MR. HANNUM: So in terms of paying for the 12 study, is that going to come out of the 13 Commission's budget or does that come from the budget monies that are pending that were discussed 14 15 in the last legislative session? 16 MR. LERMOND: It will come out of our regular 17 operating budget. 18 MR. HANNUM: Thank you. 19 MR. LERMOND: You're welcome. 20 CHAIR NIXON: All right. That concludes the 21 agenda. I'll go with Commissioner comments. Does 22 anyone have any comments? 23 VICE CHAIR HUDGINS: It's a great working 24 team. 25 CHAIR NIXON: Absolutely. Capitol Reporting, LLC (804) 788-4917

VICE CHAIR HUDGINS: I'm very positively impacted by the way everybody has jumped in and taken their piece and worked together instead of in prior times and I really appreciate that. I hope the racing season is the best it has ever been. I suspect it will be and that we continue on that path. So good luck, everyone.

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CHAIR NIXON: Any other comments?

COMMISSIONER TANNER: I'd like to congratulate Shenandoah on the great spring meet. That was fabulous results. To the rest of the team, well done.

COMMISSIONER BRAND: I second that wholeheartedly. It was great to see in Roanoke even word about the racing up in Shenandoah and people that I didn't even know cared about any type of racing were talking about going to visit.

I know it's a different community than it is down here, but it's just great to get the word across the whole state.

Also, you know, we're getting ready to go into a great meet here in just four or five weeks on July 12<sup>th</sup>, so it's exciting. It's exciting to see the rest of the Commonwealth get to learn more and know more and appreciate horse racing and the horse

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industry here in Virginia and I think with all the plans and talking that we've done today and collaboration that certainly this is a great opportunity. So I appreciate everybody's input and engagement and enthusiasm. Thank you.

CHAIR NIXON: Commissioner Siegel, anything else to add?

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COMMISSIONER SIEGEL: I've spoken enough.

CHAIR NIXON: Well, thank you, everybody. I just want to thank Dave again and his staff for putting the agenda together and also to thank my fellow Commissioners for all of the great comments and questions and I think in the long run it'll make us all better. I as well am looking forward to a great race season.

If there is no closed session, then I believe we are going to set our next meeting for Thursday, August 17<sup>th</sup> at eleven o'clock.

MR. LERMOND: Madam Chair.

CHAIR NIXON: Yes.

MR. LERMOND: The hopes of that is that all the Commissioners will go to the races next month.

CHAIR NIXON: Oh, absolutely. Of course. Yes. I hope so. I hope I don't need to add that. It's a race day so we all can go to the races after

1	that.
2	All right. If that's everything, I call the
3	meeting in adjournment. Thank you very much.
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5	NOTE: The meeting of the Virginia Racing
6	Commission is concluded at 12:30 p.m.
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1	CERTIFICATE OF COURT REPORTER
2	
3	I, Sandra G. Spinner, hereby certify that I,
4	having been duly sworn, was the court reporter for the
5	meeting of the Virginia Racing Commission on June 6,
6	2023, at the time of the meeting herein.
7	I further certify that the foregoing
8	transcript is, to the best of my ability, a true,
9	accurate and full record of the incidents of the meeting
10	herein.
11	Given under my hand this 7 <sup>th</sup> day of August,
12	2023.
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15	Sandra G. Spinner
16	Sandra G. Spinner
17	Court Reporter
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